



RESIDENTIAL COMMUNITIES INITIATIVE (RCI)

RCI PROGRAM UPDATE AT HAWAII INDUSTRY FORUM

Don Spigelmyer, RCI Program Director Office of the Assistant Secretary of the Army for Installations and Environment Headquarters, Department of the Army

August 28, 2002





THE PROBLEM **ACUTE PROBLEMS IN ARMY FAMILY HOUSING**



Chronic underfunding \$6B revitalization backlog

Inadequate conditions >70% of houses need



renovation or replacement

 Deficit -- inadequate on / off-post housing



\$1B deficit backlog





BACKGROUND -- \$7B BACKLOG OF WORK ACUTE PROBLEMS IN ARMY FAMILY HOUSING













RCI CONGRESSIONAL AUTHORITIES

1996 FINANCIAL / OTHER AUTHORITIES

- Direct loans at below market rates
- Mortgage guarantees against base closure, downsizing, extended deployments
- Subsidized rents if required for financial feasibility
- Investment in development entities (e.g., limited partnerships, etc.)
- Use local market standards, ground leases and development rights
- Build ancillary neighborhood facilities

AUTHORITIES / RESTRICTIONS ADDED SINCE 1996

- Allowed school construction and local / state housing authorities to participate
- Precluded competition with AAFES, DeCA, and MWR activities
- Provided direction on provision of utilities / services and reimbursement
- Extended legislation to December 31, 2012





THE SOLUTION -- RCI PROGRAM

GOAL -- Eliminate inadequate Family Housing in the U.S. by 2007

OBJECTIVES

- Eliminate \$6B backlog of revitalization and \$1B deficit backlogs
- Create world class, quality residential communities
- Leverage assets / scarce funds
- Obtain private sector expertise, creativity, innovation, capital

VISION

- All on-post housing areas
- Integrated on installation
- World-class partners
- Reasonable profits
- Incentive-based fees







SHIFT FROM MILITARY CONSTRUCTION TO RCI

FROM

- RFP
- Occupant
- House
- Director of Public Works
- Contractor
- Cost
- Piecemeal plans / execution

TO

- RFQ
- Resident
- Neighborhood / community
- Community manager
- Partner
- Value
- Comprehensive plan / execution

6





RCI PROCESS PROJECT CONCEPT TO TRANSFER

Prepare / Issue Award RFQ **Solicitation**

Develop CDMP* Obtain Approvals

Notify Congress **Transition to Partner Operations**

Oversee CDMP Execution

- Develop concept
- Start NEPA / surveys
- Start assessments
- Conduct due diligence
- Prepare 2-step RFQ
- Notify Congress
- Issue solicitations
- Conduct training
- Conduct evaluations
- Award project

- Conduct training
- Develop / resolve issues
- Complete NEPA
- Complete assessments
- Complete surveys
- Submit CDMP to HQ Army
- Obtain Army approval
- Finalize scoring estimate
- Obtain OSD / OMB approvals

- Notify Congress
 - Project / CDMP --
 - 45 days
 - Reprogramming scoring \$ into OSD account -- 30 days
- Issue Transition Notice
- Complete documents
- Close deal
- Start partner mobilization Collect BAH (in arrears)
- Start agreement oversight
- Start Portfolio / Asset Mgt
- Transfer Assets / Opns

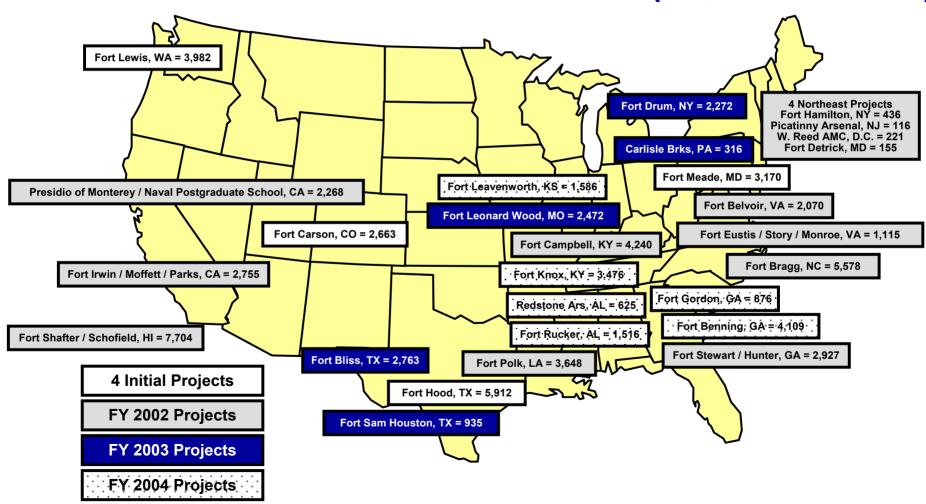
- Execute CDMP
- Continue oversight
- Continue Port / Asset Mgt

^{*} Community Development and Management Plan





TOTAL PROGRAM = 28 PROJECTS (69,906 HOMES)







FORT CARSON DEVELOPMENT

















FORT HOOD RENDERING



OPEN SPACE CORRIDOR





FORT HOOD RENDERING



11





FORT LEWIS RENDERING







FORT LEWIS RENDERING







FORT MEADE RENDERING



TOWNHOMES FOR JR ENLISTED FAMILIES





FORT MEADE RENDERING



NEIGHBORHOOD CENTER POOLSIDE OF CAPE / SEASIDE THEME





HAWAII SPECIFICS (TENTATIVE)

Total family requirement (on / off post)
 11,412

On-Post family housing inventory 7,704

Project goal -- eliminate inadequate housing 1st 10 years of project

Milestones

RFQ CBD announcement of project
 September 2002

Issue Administrative Minimums (AMs)
 October 2002

RFQ Issued to those who meet AMs
 November 2002

- RFQ Closes January 2003

CDMP AwardedMay 2003

CDMP / Project to Congress
 December 2003

Transfer of Assets / Operations
 May 2004





BUSINESS OPPORTUNITIES WHAT MAKES THESE DEALS ATTRACTIVE

- High demand for on-post housing
- Alignment of the developer's and Government's goals
 - Established, shared vision/trust
 - Structured, long-term partnership agreement / relationship
- Availability of financial / other authorities
- Flexible project that holds assurances for developer / Government
 - "Profit" is no longer a bad word
 - Shared risks and rewards





BUSINESS OPPORTUNITIES SMALL / DISADVANTAGED BUSINESS PARTICIPATION

Planning / | CDMP Development | Process

- Real Estate Appraisals
- Land Surveys
- Building Surveys
- Environmental Assessments
- Professional Planning and Design Services

CDMP Implementation

- Construction
- Property Management
- Land Surveys
- Building Surveys
- Building / Infrastructure Maintenance
- <u>Involvement in 50-year, multi-\$B projects</u>: construction trades; service providers; material suppliers; landscaping; information technology; legal; advertising / promotion; asset management
- ~70% of all costs / expenses go to local (large / small) businesses

18





LESSONS LEARNED FOR RCI BIDDERS

- Be realistic in your promises regarding scope
- Expect to follow Davis-Bacon
- Assume that the debt must be competed
- Provide scope eliminating all inadequate units 1st 10 years of project
- Be aware of DoD / Army utility policy -- it is a given
 - Soldiers will ultimately pay for gas, oil and electricity (from within BAH)
 - Other utilities (plus common areas / vacant units) will be paid by project
- Be explicit on cash flow waterfall / splits, equity definition, fees, ROE, windfall profits, exit strategies / withdrawal events, etc.
- Provide a 50-year project pro forma with assumptions explicit
- Be aware that successful Army housing privatization projects depend on aligning Army and private sector objectives
 - Selecting best partner and establishing a shared vision
 - Structuring long-term "partnership" agreement





ITEMS OF INTEREST / CHALLENGES

- These are complex / multi-\$B deals -- we need to get it right, not fast
- Congress continues to be heavily involved in the program -- need to be sensitive to local / Federal official and unofficial contacts / queries
- Requirements determination is an ongoing issue
- Environmental / school / historic property issues continue
- Utility policies easy to establish -- harder to actually implement
- Impact of utilities privatization must be made early-on
- Army is testing a tax exempt financing project at Redstone Arsenal
- Unaccompanied housing privatization starting in Army
- There are many stakeholders / agendas -- need to coordinate efforts





ASSESSMENT OF RCI

- Fixes family housing in U.S.
- Leverages private business practices:
 - Obtains private sector expertise / capital to solve housing problems
 - Eliminates the \$6B revitalization and \$1B deficit backlogs
- Shifts focus from "Houses" to "Quality Residential Communities"
- Streamlines procurement process
- Positive results at 1st 7 sites (Carson, Hood, Lewis, Meade, Bragg, Presidio of Monterey / Naval Postgraduate School, and Campbell)
 - Will eliminate inadequate housing at these 7 sites
 - Will turn \$172M of Army investment into \$2.3B of initial, private development
- Accelerates 21 additional sites FY 2002-2004; more FY 2005-out
- Allows for more competition and local / small business participation
- Increases well-being of close to 70,000 soldiers and their families





OUR MILITARY PROTECTING THE AMERICAN DREAM

RCI ALLOWS THE MILITARY FAMILY TO LIVE THAT DREAM





Visit Our Web Site at http://rci.army.mil